October 28th 2011

Report from the Chair of the At-Large Advisory Committee from the 42nd Meeting of ICANN in Dakar, Senegal

At-Large Activities at the 42nd ICANN Meeting

During the 42nd ICANN Meeting that took place 23-28 October 2011 in Dakar, Senegal, the At-Large community was represented by a total of 59 members from all five At-Large regions. These representatives included Members of the At-Large Advisory Committee (ALAC), officers of the five Regional At-Large Organizations (RALOs), representatives of At-Large Structures (ALSes), At-Large liaisons, At-Large delegates to the Nominating Committee (NomCom), At-Large representatives on the Whois and SSR of the DNS Review Teams, and representatives of the At-Large community.

At-Large Meetings that took place in Dakar included:

- ALAC and Regional Leadership Working Session
- At-Large Meeting with the GAC
- At-Large Meeting with the ICANN Board
- ALAC Policy Discussion Session 1
- ALAC Policy Discussion Session 2
- An ALAC Meeting with ICANN Compliance Staff
- An ALAC Meeting with the NCSG
- A NARALO Monthly Meeting
- A meeting to discuss NARALO’s North American Internet Users’ Survey
- A LACRALO Monthly Meeting
- An APRALO Monthly Meeting
- An At-Large Regional Secretariats Meeting
- An At-Large Lunch Meeting with the ICANN Board
- An ALAC and Regional Leadership Wrap-Up Meeting
- An ALAC Executive Committee Meeting
- A meeting of the Future Challenges Working Group
For the first time, the ALAC and At-Large regional representatives in Dakar welcomed 17 representatives from African ALSes taking part in the AFRALO Dakar Events.

The AFRALO Dakar Events meetings, made possible in part through the agreement of several RALOs to pool their FY12 meeting support for General Assemblies, has been two years in the planning. It is hoped that the AFRALO Dakar Events will be a model for future RALOs planning such activities.

One of the highlights of the AFRALO Dakar Events was an AFRALO Showcase that included a keynote address by Moustapha Guirassy, Minister of Communication, Telecommunications and Information & Communications Technologies, and Spokesperson of the Government of Senegal. The AFRALO Showcase gave a taste of the vibrant and diverse membership of AFRALO as well as the sights and sounds of Africa.

There was also a series of Capacity Building sessions whose main objective was to build capacity and raise awareness of ICANN policies, organization and activities to increase the effectiveness of the participation of the African end-user representatives in ICANN’s policy development process. Over five days of the Dakar Meeting, the program provided the representatives of AFRALO ALSes with briefings on the key policies, issues, activities and structure of ICANN. These briefings included presentations by the Chairs of several Advisory Committees and Supporting Organizations as well as ICANN staff, and allowed for open and interactive dialogue.

The AFRALO Dakar Events included:

- **An AFRALO Showcase** – This event was comprised of several presentations on the theme of Internet Development and African Participation;

- **An AFRALO Capacity Building Program** - A week-long series of capacity building sessions for African ALS representatives;

- **An AFRALO General Assembly** – This AFRALO General Assembly, the first since March 2009, provided an opportunity for AFRALO to discuss issues of fundamental importance to their RALO; and

- **An AFRALO/AfrICANN Meeting** – This Meeting consisted of a gathering of all the ICANN African community to discuss and endorse a statement on the issue of cybercrime in Africa.

In addition to these At-Large meetings, the At-Large community members participated actively in many of the other meetings taking place during the 42nd ICANN Meeting either in person or using remote participation tools.
At-Large played a key role in the organization and running of three cross-constituency meetings:

- Forum on DNS Abuse
- Joint DNS Security and Stability Analysis Working Group (DSSA)
- Developing Regions and New gTLD Program – JAS Final Report Meeting

The At-Large members that participated in the 42nd ICANN Meeting actively took part in non-At-Large meetings as well. They prepared reports of these sessions, which provided summaries of the sessions as well as highlighting issues of importance to the At-Large community.

**Highlights of the At-Large Community at the 42nd ICANN Meeting**

Among the many policy and process-related issues discussed during their meetings, there are several the ALAC would like to highlight:

- **Creation of Several Working Groups and a Taskforce** – The ALAC passed resolutions creating the following new Working Groups (WGs) and Taskforce:
  
  o **Ad-hoc Working Group to develop an At-Large ICANN Academy** – This WG will further develop the At-Large Project Proposal for an ICANN Academy: Learning how a multi-stakeholder Internet governance model works in practice. The first ICANN Academy is aimed to take place during the 2012 Annual General Meeting.
  
  o **Ad-hoc Rules of Procedure Working Group** – This WG was created as part of the At-Large Improvements Project. It will review and update the ALAC Rules of Procedure. Cheryl Langdon-Orr will chair this WG.
  
  o **Working Group to Establish a Set of Metrics for members of the ALAC** – This WG will establish a set of metrics to be designed and to evaluate performance of ALAC members.
  
  o **At-Large Improvements Project Taskforce** – This taskforce will allocate the remaining recommendations and proposals of the At-Large Improvements Project to standing and ad hoc At-Large working groups. Cheryl Langdon-Orr will be the chair of this taskforce.

- **Further Progress made in Transforming ALAC from being Reactive to Forward-looking** – Due in part to the progress the ALAC and the At-Large community have accomplished over the past 3 years since the first At-Large Summit held in March 2009, members are determined that the ALAC shall play its role more fully. This is in order to better discharge the duties of ALAC in the interest of the general Internet user. As part of the process in transforming the ALAC from being reactive to forward-looking, the ALAC shall be:
o identifying and analyzing developments which have the potential to impact the At-Large community of users (privacy concerns, financial consequences, legal implications, principles of governance, technical constraints);

o examining the process by which the ACs and SOs contribute to the overall task of ICANN, and how the ALAC can improve its contribution and enhance its impact, possibly by suggesting changes to the By-laws, if required. The ALAC shall do this in full cooperation with the Board and Staff, whose support is of course crucial.

As a first manifestation of this work, the ALAC has set up a Future Challenges Working Group (FCWG). In Dakar, the FCWG held a meeting which discussed in further details the WG’s two themes of maximizing the effectiveness of the ALAC and registration abuse.

- **AFRALO/AfriICANN Preparatory Work on Cybercrime in Africa** – The ALAC wishes to make particular note of, and give the highest compliments to, the timely preparatory work of the African ICANN community (AfriICANN and AFRALO), regarding cybercrime in Africa. Following the incorporation of additional comments, the Statement of the African ICANN community on Cybercrime in Africa will be distributed to African national governments and CERTs as well as published in African media.

- **ALAC and At-Large Leadership Updates** – The 2011 Annual General Meeting marks a change in leadership within the ALAC and its liaisons.

The ALAC wishes to recognize the valuable contributions of the following ALAC members and liaisons who will be leaving their leadership positions at the end of the Dakar Meeting.

- Mohamed El Bashir – ALAC representative elected by AFRALO (March 2007 – October 2011)
- Dave Kissoondoyal – NomCom appointed ALAC representative from the Africa Region (October 2009 – October 2011)
- Cheryl Langdon-Orr – ALAC representative elected by APRALO (June 2007 – October 2011)
- Sylvia Herlein Leite – ALAC representative elected by LACRALO (October 2009 – October 2011)
- Gareth Shearman – ALAC representative elected by NARALO (October 2009 – October 2011)
- James Seng – NomCom appointed ALAC representative from the Asian, Australasian and Pacific Islands Region (October 2009 – October 2011)
- Patrick Vande Walle – ALAC Liaison to the SSAC (November 2008 – October 2011)
Andres Piazza – ALAC Liaison to Dotmobi (November 2008 - October 2011)

The ALAC is pleased to announce the incoming ALAC Officers, Representatives, and Liaisons, and At-Large Regional Officers.

**ALAC Officers:**

- Chair: Dr. Olivier Crépin-Leblond (Representative from the Europe Region)
- Vice-Chair: Evan Leibovitch (Representative from the North America Region)
- Vice-Chair: Carlton Samuels (Representative from the Latin America and Caribbean Islands Region)
- Rapporteur: Tijani Ben Jemaa (Representative from the Africa Region)
- Representative from the Asia, Australia, Pacific Region: Rinalia Abdul Rahim (NomCom Selectee to the ALAC from the Asia, Australia, Pacific Region)

**ALAC Representatives:**

- Titi Akinsanmi (NomCom Selectee to the ALAC from the Africa Region)
- Yaovi Atohoun (AFRALO)
- Olivier Crépin-Leblond (EURALO)
- Eduardo Diaz (NARALO)
- Natalia Enciso (LACRALO)
- Dr. Ganesh Kumar (NomCom Interim Selectee to the ALAC from the North America Region; Term began on 6 September 2011)
- Rinalia Abdul Rahim (NomCom Selectee to the ALAC from the Asia, Australia, Pacific Region)
- Carlton Samuels (NomCom Selectee to the ALAC from the Latin America and Caribbean Islands Region)
- Salanieta Tamanikaiwaimaro (APRALO)

**ALAC Liaisons**

- ccNSO Liaison: Cheryl Langdon-Orr (APRALO)
- GNSO Liaison: Alan Greenberg (NARALO)
- IDN Liaison: Edmon Chung (APRALO)
- NCSG Liaison: Evan Leibovitch (NARALO)
- DotMobi: To be determined
- SSAC Liaison: To be determined
At-Large Activities between the 41st and 42nd ICANN Meetings

The At-Large community, consisting of the ALAC, five RALOs and 137 ALSes, continued its policy-making and outreach activities between the 41st ICANN Meeting held in Singapore in June 2011 and the 42nd ICANN Meeting held in Dakar, Senegal in October 2011.

During this time-period, the ALAC submitted 8 Policy Statements and passed 1 Resolution.

The topics of the ALAC policy statements and resolutions were as follows:

- ALAC Statement on the ALAC/At-Large Improvements Project Milestone Report
- ALAC Statement on Revisions to Conflicts of Interest Policy and Bylaws to Allow Board to Consider Compensation for Director Services
- ALAC Resolution Regarding the JAS Workgroup Final Report
- ALAC Statement on Phase II of Public Comments Process Enhancements
- ALAC Statement on the Formulation of the 2012-2015 Strategic Plan: General Comments on the Strategic Plan
- GAC/ALAC Statement on Applicant Support
- ALAC Statement in Response to the IANA Further Notice of Inquiry (FNOI)
- ALAC Statement on WHOIS Review Team Policy - Discussion Paper

Members of the ALAC, the Regions and our ALSes have been engaged directly with policy development and ICANN processes being conducted within or with other parts of ICANN these include but are not limited to:

- Two (2) Members in the Geographic Regions Review Working Group
- One (1) Member in the Policy Process Steering Committee (PPSC) Policy Development Process Team (PDP)
- One (1) Member in the ccNSO IDN PDP Working Group 1
- Thirteen (13) Members in the SO/AC New gTLD Applicant Support Working Group
The 5 RALOs have been exceptionally busy between the 41st and 42nd ICANN Meetings. Their reports on their activities are available at:

- AFRALO
- APRALO
- EURALO
- LACRALO
- NARALO

During this period, three new ALSes were accredited and three organizations are currently going through the application process. Currently there are 137 ALSes. The accredited ALSes are:

- TaC-Together against Cybercrime (EURALO)
- Association for Linux and Free Software in Burkina Faso (AFRALO)
- Ageia Densi Colombia (LACRALO)

The organizations currently being reviewed are:

- Internet Society Cameroon Chapter (AFRALO)
- Urdu Internet Society (APRALO)
- ISOC-CR

**ALAC/At-Large Improvements Project – Status and Next Steps**

Since ICANN’s 41st Meeting in Singapore, significant progress has been accomplished in the implementation of the At-Large Improvements Project.

**A. Background and Project Summary to Date**


In June 2009, the implementation of one of these recommendations, regarding voting Board members selected by At-Large, was separated from that of the others by the Board’s Resolution 2009.06.26.30. The implementation of this recommendation has already been completed.

In August 2010, the Board approved, with Resolution 2010.08.05.12, the ALAC/At-Large Improvements Implementation Project Plan (7 June 2010), which outlined the specific steps planned by the ALAC to implement the remaining 12 recommendations presented in the ALAC Review Final Report.
As a major step toward this implementation, the ALAC divided these 12 recommendations into 4 thematic categories. It then established 4 At-Large Improvements Working Teams (WTs) and assigned each to one of the categories:

- **WT A** was assigned to the ALAC’s continuing purpose within ICANN;
- **WT B** was assigned to increasing participation by At-Large Structures (ALSes);
- **WT C** was assigned to improving ALAC and At-Large strategic, operational and financial planning processes; and
- **WT D** was assigned to enhancing the ALAC’s policy advice processes.

The mandate of each WT was to develop specific proposals that the ALAC could use to implement the recommendations to which that WT was assigned. To accomplish this, each WT met once every two weeks from September 2010 through March 2011.

The ALAC/At-Large Improvements Project has truly been a bottom-up, global endeavor. Each Improvements WT was comprised of members from ALSes in all five of At-Large’s RALOs. Furthermore, the majority of WT co-chairs have, in fact, been At-Large members who do not serve on the ALAC.

**B. The ALAC/At-Large Improvements Project Milestone Report**

In October 2011, At-Large staff submitted the ALAC/At-Large Improvements Project Milestone Report (9 October 2011) to the ICANN SIC and Board for review during ICANN’s 42nd Meeting in Dakar. This status report has a number of purposes, described here.

**The substantial work completed in developing the WT implementation proposals**

First, the report describes the substantial amount of work completed thus far on the ALAC/At-Large Improvements Project.

In particular, this report marks the completion of the mandate assigned to the four At-Large Improvements WTs – that is, the development of specific proposals to be used by the ALAC, in the next phase of the project, to implement 12 of the recommendations outlined in the ALAC Review Final Report. The complete set of these proposals is listed in the ALAC/At-Large Improvements Milestone Report.

Example key aspects of these proposals include:

- Amendments to ICANN’s Bylaws regarding the ALAC’s role (WT A);
- The ICANN Academy to train new At-Large leaders (WT B);
- Increased RALO and ALS input in the ALAC/At-Large policy development processes (WT C); and
- Extensions of various lengths to ICANN Public Comment periods (WT D).

The status of each proposal: Still to Be Begun, Already Begun or Completed

Second, the report explains that, in the normal course of ALAC and At-Large work, the implementation of some of these proposals has actually already been begun and, in some cases, completed. The report carefully identifies which of the WTs’ implementation proposals have, in this way, been begun, which have been completed, and which must still be begun.

For example, the ICANN Bylaw amendments proposed by Staff, Legal, the ALAC and At-Large Improvements WT A (see pp. 5–6 of the ALAC/At-Large Improvements Milestone Report) – to clarify the ongoing purpose of the ALAC and At-Large within ICANN – have already been approved by the ICANN Board and incorporated into the Bylaws. The approval occurred during the Board’s June 2011 meeting, with Resolution 2011.06.24.02.

The WT proposals closely address the ALAC Review recommendations

Third, the report tracks the close correspondence between the WTs’ implementation proposals and the recommendations presented in the ALAC Review Final Report.

In April 2010, At-Large staff divided each recommendation into a list of smaller constituent tasks, listed in the Simplified Improvements Implementation Outline (26 April 2010; Simplified Outline). These tasks are numbered in the Simplified Outline. Using these task numbers, the ALAC/At-Large Improvements Milestone Report comprehensively lists which tasks are addressed by each WT proposal. As a result, it can be seen that, with only a handful of exceptions, all the tasks into which the ALAC Review recommendations have been divided are addressed by the WTs’ implementation proposals.

The reason for the few exceptions is that, since submission of the ALAC Review Final Report in June 2009, much within the ALAC, At-Large and ICANN has evolved. Consequently, not all of the Simplified Outline tasks are still relevant – that is, not all still warrant implementation proposals by the ALAC/At-Large Improvements WTs.

C. At-Large Improvements Activities in Dakar

During the Dakar Meeting the SIC agreed to pass the At-Large Improvements Project Milestone Report onto the Board with a recommendation that the Board acknowledge:
• Receipt of the report; and
• The substantial work completed thus far in the ALAC/At-Large Improvements Project.

A Note of Thanks

The members of the ALAC and Regional leaders would like to extend their sincere thanks, appreciation, and recognition to the ICANN staff that support us, Heidi Ullrich, Seth Greene, Matt Ashtiani, Gisella Gruber and Marilyn Vernon, for providing 24/7 support to all parts of the At-Large Community. We would also like to thank the members of ICANN staff that provided exceptional briefings and engaged in stimulating discussion with us during the 42nd ICANN meeting.