ETNO: IPv4 Exhaustion

Los Angeles, 28 October 2007



Focus: IPv4 and Network Operators

- The IPv4 Exhaustion issue is well understood
- Why use this opportunity to cover it
 - Very important to ETNO members
 - Consensus amongst European Telecom Operators
- Goals
 - Not to rehash the IPv4 Exhaustion model



No Global Consensus

- While many proposals for managing IPv4 exhaustion have emerged
 - There is no global consensus on a single proposal
 - Or, on a combination of approaches
- Obviously, a topic for the this ICANN meeting
 - And upcoming RIR meetings around the world
- However . . .
 - The free pool continues to be used up while we talk



ETNO Discussions

- Discussions led by Group of Experts (Numbering, Addressing and Naming Issues Working Group)
- Responded to initial policy proposals to help derive a European position
- IPv4 ETNO Common Position agreed using established procedures – requires 100% agreement by all ETNO members



Do Not Abandon RIR Process

- ETNO thinks a key principle in the remaining time for the IPv4 free pool will be . . .
 - Using the existing Internet community organizations that have bottom-up and inclusive stakeholder based processes
- ETNO does not support the intervention of organizations outside the traditional IP addressing community
- ETNO does not want to see government intervention in the allocation of IP address space
- ETNO supports the process and principles that underlie the five RIRs



Existing RIR Processes Work

- Many IPv4 Exhaustion proposals suggest countdowns or set asides
 - These are not needed and are artificial
- RIRs should simply use the allocation processes it always has for the remaining IPv4 pool
 - No need to change
- Set asides only serve to bring the date of free pool exhaustion forward
 - For no good technical reason
- The existing RIR policies for IPv4 allocation are proven, time-tested and appropriate for future allocation



No IP Marketplace

- ETNO believes that a marketplace in IP addressing is contrary to the principles of fair play and conservation through which IP addresses have been allocated in the past
- Development of a market for IP addresses should be strongly discouraged
 - Legal, informal and illegal trading of IP addresses should be strongly discouraged
- The RIRs as well as their membership should identify strategic actions that would help meet this goal



Needs Based Allocations

- The remaining free pool for IPv4 should be allocated based on needs
 - As we have always done
- Geographic/regional set asides must be discouraged
- A global, needs-based approach prevents global organizations from IP address "shopping"
- The availability of allocations from one region while RIR pools were depleted in other regions – would not be an acceptable situation
 - This invites government intervention
 - Competition issues arise here as well



Address Policy

• If new IPv4 policy emerges

- The existing RIR policy development process should be used
- No need/desire for a new policy making structure within RIRs
- The ISP and carrier community needs predictability and continuity on this
 - Evolution in IPv4 allocation policy should go through the same, thoughtful process as any other policy change in RIRs



Global Information Sharing

Accurately informed IP addressing stakeholders are critical

- The visibility of exhaustion is increasing
 - More extensive of reporting of assignments and allocation is needed
 - Not just to the addressing community, but to media and governments and other parties who will become interested in the next few years
- There is a need for a globally acceptable independent modeling tool
 - Such a tool should be independent of individuals who potentially have agendas to pursue or conflicts of interest
 - This could be a jointly commissioned activity of the RIRs



Legacy Blocks

- ETNO would like to see IANA and ARIN continue to work with legacy owners of /8s
 - Continuing effort to recycle unused addresses
 - Recent success at IANA with net 12
 - Potential to add other /8s to the global pool
- All RIRs, perhaps through the NRO, should continue to emphasize that the "recycling" activity should continue
 - While it may not make an enormous difference in the amount of time we have before exhaustion
 - . . . It does make sense in terms of stewardship of the IPv4 space
 - ... It does make sense to re-allocate what isn't really being used



ETNO Commitment

- ETNO members believes that these principles should be the basis for any agreement on appropriate measures and actions
- ETNO as an organization will work within RIPE to help encourage the adoption of these principles
- ETNO will work as a contributing and positive membership organization to the debate in ETNO noting that it
 - Represents 43 members across 34 countries representing a telecoms market of many billions of euros
 - Uses internal agreement mechanisms to agree the view that is represented at external forums, such as RIPE, for those members who are interested but unable to attend RIPE meetings



Conclusion

- ETNO believes that any solution to IPv4 pool exhaustion should be based on these five key principles regarding
 - Use the existing IP addressing community
 - Allocations, now and always, should be needs-based
 - No IP addressing marketplace should be allowed to emerge
 - Policy should be done through existing, predictable process
 - Legacy blocks should be treated separately

