LIST OF TOPICS FOR REVIEW OF THE UNIFORM RAPID SUSPENSION SYSTEM (URS)

Discussion Draft prepared by ICANN staff for RPM Working Group use - updated 4 March 2018

Introductory Note:

During the Working Group call on 30 November 2017, a majority of attendees supported the idea that, instead of a detailed list of refined Charter questions, a shorter list of specific topics (based on the existing Charter questions and any new suggestions adopted) should be developed. A standard set of high-level questions will then be applied to each topic on the list. This approach was agreed to be similar to that which had been adopted for other RPMs, e.g. the Trademark Claims Charter questions.

The suggested standard set of high-level questions (some of which, e.g. Question 1 and/or 5, may need to be modified for certain topics) were:

- 1) Has it been used? Why or why not?
- 2) What was the original purpose and is it being fulfilled?
- 3) Bearing in mind the original purpose, have there been any unintended consequences?
- 4) What changes could better align the mechanism with the original purpose/facilitate it to carry out its purpose?
- 5) What was the ultimate outcome?

Status of this Document:

On the 6 December 2017 Working Group call, it was agreed that compiling the current draft documents into a single document would make them easier to work with. The current document (dated 13 December) represents that compilation. No edits have been made to any of the documents, and all text remain DISCUSSION DRAFTS only. As such, nothing in this document should be viewed as authoritative text or as Working Group consensus on the retention of any of the suggested topics or questions.

Part One contains the list of suggested review topics, derived from all the URS Charter questions and additional suggestions received; Part Two contains the table that cross-references the suggested topics with the Charter questions and suggestions; and Part Three contains the statement from the Working Group co-chairs on URS review.

PART ONE: DRAFT LIST OF SUGGESTED URS REVIEW TOPICS

The following is a draft of a possible list of specific topics related to URS review; for context, please refer to the accompanying table in Part Two that cross-references the suggested topics to their original Charter questions:

A. THE COMPLAINT:

- 1. Standing to file
- 2. Grounds for complaint
- 3. Limited filing period
- 4. Administrative review

B. THE NOTICE OF COMPLAINT:

- 1. Receipt by Registrant
- 2. Effect on Registry Operator

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C. THE RESPONSE:

- 1. Duration of response period
- 2. Response fee
- 3. Other Issues (e.g. default procedures)

D. STANDARD OF PROOF:

1. Standard of proof

E. <u>DEFENSES</u>:

- 1. Scope of defenses
- 2. Unreasonable delay in filing complaint

F. REMEDIES:

- 1. Scope of remedies
- 2. Duration of suspension period
- 3. Review of implementation of current remedies

G. APPEAL:

1. Appeal process

H. POTENTIALLY OVERLAPPING PROCESS STEPS:

1. Potential overlap concerning duration of respondent appeal, review and extended reply periods along the URS process timeline

I. COST:

1. Cost allocation model

J. LANGUAGE:

1. Language issues, including current requirements for complaint, notice of complaint, response, determination

K. ABUSE OF PROCESS:

- 1. Misuse of the process, including by trademark owners, registrants and "repeat offenders"
- 2. Forum shopping
- 3. Other documented abuses

L. EDUCATION & TRAINING:

1. Responsibility for education and training of complainants, registrants, registries and registrars

M. URS PROVIDERS:

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1. Evaluation of URS providers and their respective processes

N. ALTERNATIVE(S) TO THE URS:

1. Possible alternative(s) to the URS, e.g. summary procedure in the UDRP

Note for Additional Reference:

The following questions, drawn from the general section of the PDP Charter, were also included in the original table of Charter questions circulated to the Working Group:

- Do the RPMs adequately address issues of registrant protection (such as freedom of expression and fair use)?
- Will, and if so to what extent, changes to one RPM will need to be offset by concomitant changes to the others?
- Do the RPMs collectively fulfil the objectives for their creation... In other words, have all the RPMs, in the aggregate, been sufficient to meet their objectives or do new or additional mechanisms, or changes to existing RPMs, need to be developed?
- Should any of the New gTLD Program RPMs (such as the URS), like the UDRP, be Consensus Policies applicable to all gTLDs, and if so what are the transitional issues that would have to be dealt with as a consequence?
- Are recent and strong ICANN work seeking to understand and incorporate Human Rights into the policy considerations of ICANN relevant to the UDRP or any of the RPMs?

PART TWO: ACCOMPANYING TABLE OF URS CHARTER QUESTIONS

The table below supplements the suggested topics listed in Part One (above). This table expands on that list of topics, and cross-references them to the specific Charter questions and additional suggestions from which the topic suggestions were drawn.

Suggested Topic	Original Charter Question	Suggested New Questions as of ICANN60 and those added at the meetings on 03 January 2018 and on 10 January 2018	Origin of Charter Question	Data Sources ¹	
A. THE COMPLAINT:		To Junuary 2015			
1. Standing to file		Should the first element be modified		From URS Document Sub-Team:	
2. Grounds for filing		to include names that are abusively		Three sources of Data for Section A	
3. Limited filing		registered but that may not be		 From Providers - Administrative Review 	
period		confusingly similar or identical?		stats (Pass/Fail)	
4. Administrative		New sub-question #3 added from the		From Practitionersqualitative	
review		03 January 2018 WG meeting		experiences about what they are seeing	
		New suggested topic from the 10		in regards to Standing, Grounds, Filing	
		January 2018 WG meeting:		<u>Period</u>	
		"The administrative review of the		 Consider providing more 	
		complaint"		specific guidance e.g. that WG	

¹ Note from the Documents Sub Team – in performing the various case reviews suggested in this column, the Sub Team intends to create and use a single template to ensure consistency and uniformity of review.

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				may be asked to consider		
				whether to expand standing to		Deleted: we should
				allow marks that were		
				abusively registered but are not		
				confusingly similar		
				o Rebecca's research - should show what	4 Server	Deleted: Whether word marks or TMCH registered
				types of marks are the subject of		marks or design marks were submitted?
				<u>Complaints</u>		Formatted
B. THE NOTICE:						Deleted: -
1. Receipt by	N/A	New topics from the 03 January 2018		From URS Document Sub-Team:		
Registrant		WG meeting concerning registry		 Two sources of Data for Section B 		
2. Effect on Registry		operator obligations, whether		 From Providers – information about 		Deleted: Q
Operator		registrants receive the notices, and		what their process is on sending notice	**********	Deleted: ualitative experiences from Providers asking
		<u>w</u> hy or why not		and what procedures they have in		
				place regarding non-deliverable		
				messages		Deleted: [Need to further develop the question]
				 From Practitioners - qualitative 		Deleted: Q
				experiences about what they have seen		Formatted: List Paragraph, Bulleted + Level: 2 + Aligned
				regarding issues with notice of		at: 0.75" + Indent at: 1"
				Complaints		Deleted: from Practitioners in
C. THE RESPONSE:						Deleted: of
1. Duration of	Should the ability for	New topic #2 suggested on 3 Jan 2018	Comments on Draft RPM Staff Paper (Feb	From URS Document Sub-Team:		Deleted: the
response period	defaulting respondents in	WG call	2015); question in PDP Preliminary Issue	Four sources of Data for Section C		Deleted: c
2. Other issues	URS cases to file a reply for	New topic suggested on 10 Jan 2018	Report (Oct 2015)	 URS Documents Sub Team to review 	\ \	Deleted:
relating to	an extended period (e.g. up	WG call: "Default procedures".		250 cases where a response occurred in		Formatted: Font:+Theme Body (Calibri), 11 pt
Responses (other	to one year) after the default			the aggregate to determine when the	1	
than issues	notice, or even after a default			response occurred (likely also captured	1	Deleted: ply
relating to Defenses), e.g.	determination is issued (in which case the complaint			in Rebecca's research)		Deleted: R
Default	could be reviewed anew) be			 URS Documents Sub Team to review, cases where 15 or more domains are 		Deleted: R
procedures	changed? See			contained to determine any issue as it		Deleted: of
procedures	http://newgtlds.icann.org/en			relates to Response Fee		
	/applicants/urs/rules-			• From Providers - qualitative		Deleted: Q
	28jun13-en.pdf, Section 6.4			experiences when communicating to		
3. Response fee	Should the Response Fee		Comments on Draft RPM Staff Paper;	Registries about getting the domain		Deleted: from Providers
3	applicable to complainants		question in PDP Preliminary Issue Report	locked within 24 hours prior to		Deleted: the
	listing 15 or more disputed		quality issue report	issuance of notice (should this be		Deleted: their experiences in
	domain names by the same			migrated to Section B – Notice?)	74,	Deleted: /
	registrant be eliminated?			o From Registries - qualitative		Deleted: Q
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		T	T	,		
	See			experiences about receiving notices		Deleted: from Registries
	http://newgtlds.icann.org/en			from Providers; were these sent		
	/applicants/urs/rules-			through appropriate channels? Did	_	
	28jun13-en.pdf, Section 2.2.			they contain the correct information?		Deleted: it
D. STANDARD OF PROO						
1. Standard of proof	Is the URS' 'clear and		Comments on Draft RPM Staff Paper;	From URS Document Sub-Team:		
	convincing' standard of proof		question in PDP Preliminary Issue Report	 Three sources of Data for Sections D & E 	_	
	appropriate?			 From Practitioners - qualitative 		Deleted: Q
	See			experiences on how they thought		Deleted: from Practitioners
	http://newgtlds.icann.org/en			standard of proof was applied (Note -		Deleted: wasn't
	/applicants/urs/rules-			not clear agreement on this among Sub		
	28jun13-en.pdf, Section 8.2			<u>Team)</u>		
				 URS Documents Sub Team to review 58 		Deleted: R
				cases where a Respondent prevailed, in		Deleted: against
				particular in relation to		
				grounds/defenses mentioned in URS		
				Procedures Sections 5.7 and 5.8 (bad		
				<u>faith vs. use) to determine how</u>		
				Respondent prevailed, and if not under		Deleted: against the standard of proof
				one of the grounds/defenses		Deleted: seven
				mentioned, then what was the specific		Deleted: identified
				reason(s) and what proof was provided,		Deleted: used
				Suggestion for a possible WG recommendation	***************************************	Formatted
				— develop an examination guide for Examiners		Deleted: P
				to understand distinctions between easy vs.		Detection :
				<u>hard cases</u>		
E. DEFENSES:		T		5 4000		D 1 (0 17) 14
1. Scope of defenses	Are the expanded defenses		Comments on Preliminary Issue Report	From URS Document Sub-Team: see notes under		Formatted: Font:+Theme Body (Calibri), 11 pt, Underline
	of the URS being used and if			Section D _q		Deleted: Three sources of Data for Section D & E [1
	so, how, when, and by					
2 11	whom?	Added at marking a 221				
2. Unreasonable		Added at meeting on 03 January 2018:				
delay in filing a		"Questions TBD"				
complaint (i.e. laches)						
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F. REMEDIES:	Chauld that LIDC III C	Current de la 2010 MC	Comments on Durch SDMACC (CD	France LIDC Decomposit Colo. Tage		
1. Scope of remedies	Should the URS allow for	Suggested on 10 Jan 2018 WG call:	Comments on Draft RPM Staff Paper;	From URS Document Sub-Team:		

additional remedies such as a perpetual block or other remedy, e.g. transfer or a "right of first refusal" to register the domain name in question? See http://newglds.icann.org/en/applicants/urs/rules-23jun13-en.pdf, Section 10. 2. Duration of suspension period suspension (to the balance of the registration period) sufficient? See http://newglds.icann.org/en/applicants/urs/rules-23jun13-en.pdf, Section 10. 3. Review of implementation of current remedies being implementation of current remedies of the domain during the suspension." Appela process How can the appeals process of the tother beautiful and improved? See http://newglds.icann.org/en/applicants/urs/rules-28jun13-en.pdf, Section 10. 3. Review of implementation of current remedies being implemented properly?" See http://newglds.icann.org/en/applicants/urs/rules-28jun13-en.pdf, Section 10. 3. Review of implementation of current remedies being implementation of current remedies of the URS be expanded and improved? See http://newglds.icann.org/en/applicants/urs/rules-28jun13-en.pdf, Section 10. Appeal process How can the appeals process of the URS be expanded and improved? See http://newglds.icann.org/en/applicants/urs/rules-28jun13-en.pdf, Section 10. Appeal process How can the appeals process of the tother can be appeals process of the appeals process of the appeals process of the appeal process of the appeals process of the appeals process of the appeals process of the new process of the appeals process of the new process of th	1					
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	remedies"
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		 External "appeal" via filing 			
		court proceedings.			
, POTENTIALLY OVE	RLAPPING PROCESS STEPS:				
. Potential overlap		Superfluous overlap between:		From URS Document Sub-Team:	
concerning		A respondent's right to de		Refer_to Section C notes regading review of	
duration of		novo appeal within fourteen days		cases where a Response was filed; Rebecca's	
respondent		from a determination (Section 12.1);		research will code the 250 or so cases to	
appeal, review		versus		determine if a response occurred within the	
and extended		A respondent's right to de		first 14 days, 6 months, or after.	
reply periods		novo review within six months from a			
along the URS		notice of default (Section 6.4); versus			
process timeline		A respondent's right to request a			
		seven-day extension to respond			
		during the response period, after			
		default, or not more than thirty days			
		from a determination. (Section 5.3)			
		See			
		http://newgtlds.icann.org/en/applican			
		ts/urs/rules-28jun13-en.pdf.			
		Note captured on 10 Jan 2018 WG call			
		re: both the appeal in the URS and			
		"the appeal" in external courts.			
COST:					
Cost allocation	Is the cost allocation model	Note captured on 10 Jan 2018 WG call	Comments on Draft RPM Staff Paper;	From URS Document Sub-Team:	
model	for the URS appropriate and	that the Response Fee is a topic under	question in Preliminary Issue Report	 Three sources of data for Section I: 	
	justifiable?	Section C (above).		 From Practitioners - qualitative 	
	See			experiences on the average cost to	
	http://newgtlds.icann.org/en			prosecute and/or defend a URS	
	/applicants/urs/rules-			proceeding	
	28jun13-en.pdf, Sections			 From Providers – feedback on what 	
	1.1.2, 2.2, 5.2, and 12.2.			filing fees were received	
				 URS Documents Sub Team to review 	
	Should there be a loser pays			INTA survey for any results relating to	
	model? If so, how can that be			fees and costs	
	enforced if the respondent			(NOTE: <u>feedback should help WG consideration of a</u>	
	does not respond?			<u>"loser pays" model)</u>	
	How can costs be lowered so				

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J. LANGUAGE: 1. Language issues, including current requirements for complaint, notice of complaint, response, determination	end users can easily access RPMs? (General Charter question) What evidence is there of problems with the use of the English-only requirement of the URS, especially given its application to IDN New gTLDs? See http://newgtlds.icann.org/en/applicants/urs/rules-28jun13-en.pdf, Section 4.2.	Potential language issues concerning lack of obligation to translate complaint from English, and whether registrants understand notices of complaints sent to them, noted on 20 Dec 2017 & 3 Jan 2018 WG calls.	A comment to the Preliminary Issue Report	From URS Document Sub-Team: Two sources of data for Section J; From Providers – information on their experiences and any feedback received regarding the language used in notices, responses, and examiniations; feedback also on procedures and experiences with translations if possible From Practitioners, who may also be	Formatted: Font:+Theme Body (Calibri), 11 pt Formatted: List Paragraph, Bulleted + Level: 1 + Aligned at: 0.25" + Indent at: 0.5" Deleted: Qualitative and/or quantitative assessement f Formatted: Bulleted + Level: 1 + Aligned at: 0.75" + Indent at: 1" Deleted: of non-English use of Deleted: , Deleted: of cases
	Are there any barriers that can prevent an end user to access any or all RPMs? (General Charter question) Do the RPMs work for registrants and trademark holders in other scripts/languages, and should any of them be further "internationalized" (such as in terms of service providers, languages served)? (General Charter question)			Examiners – feedback on their experiences, including from those who are Examiners as to when and on what basis do they decide to issue a decision in a language other than English Note: FORUM provides ICANN with reports of language; need to investigate method and repository of data	Deleted: <#>FORUM provides ICANN w/ reports of language use to ICANN; need to investigate method and repository of data[3] Deleted: , Formatted: Font:+Theme Body (Calibri), 11 pt Formatted: Normal, No bullets or numbering
K. ABUSE OF PROCESS:			l .		
1. Misuse of the process, including by trademark owners, registrants and "repeat offenders" 2. Forum shopping 3. Other	What sanctions should be	[Should URS also include provisions for] registrants who might be abusively registering domains? To what extent is the forum shopping of URS providers?" and "Whether the current practice of the complainant choosing the URS provider or the respondent to reduce forum	A comment on the Preliminary Issue Report Question in Preliminary Issue Report	No data collection likely needed at the moment (there is an abuse case database that all Providers are required to submit cases where abuse was found; none have been found to date) However, WG may revisit this question depending results of the URS Documents Sub Team review of the 58 cases where the	Deleted: Likely none; Providers maintain an Abuse dB, but no entries to date Deleted: Refer to Sections E & G to review for any sign of abuse within 58 Respondent Prevailed and 14 Appeals cases

		1 . 31 . 11	T		1	
documented		shopping?" Or "is there a problem		Respondent prevailed, and the 14 Appeal cases		Deleted: [4]
abuses	Is there a need to develop	with the existing rules that results in				Formatted: Font:+Theme Body (Calibri), 11 pt
	express provisions to deal	forum shopping?				
	with 'repeat offenders' as					
	well as a definition of what					
	qualifies as 'repeat offences'?					
	See					
	http://newgtlds.icann.org/en					
	/applicants/urs/rules-					
	28jun13-en.pdf, Section 11.4					
	and 11.6.					
	Have there been abuses of					
	the RPMs that can be					
	documented and how can					
	these be addressed? (General					
	Charter question)					
L. EDUCATION 8	& TRAINING:					
1. Responsibili	ity for Has ICANN done its job in	Suggestions up to ICANN60:	All Charter questions suggested by a	From URS Document Sub-Team:		
education a	training registrants in the	Has ICANN done a good job of	commentator on the Preliminary Issue	Two sources of data for Section L	4	Formatted: List Paragraph, Bulleted + Level: 1 + Aligned
training of	new rights and defenses of	training complainants	Report	URS Documents Sub Team to review	* · · · · · · · · · · · · · · · · · · ·	at: 0.25" + Indent at: 0.5"
complainan	-	concerning what the remedies		Provider, Registrar, and ICANN websites to	The state of the s	Formatted: Font:+Theme Body (Calibri), 11 pt
registrants,		are under the URS?		see what information is currently provided		Deleted: R
registry ope	erators Are the Providers training	 Under URS the registry 		 From Providers – seek information about 		Formatted: Bulleted + Level: 1 + Aligned at: 0.5" + Indent
and registra	both the Complainants and	operator is required to		what training they currently provide		at: 0.75"
'	the Respondents, and their	suspend the domain name,				Deleted: today
	communities and	however registry operators do				Deleted:
	representatives, fairly and	not control the DNS and so it's				
	equally in these new	really complicated, so how can				
	procedures?	a registry operator learn how				
	Y	this works?				Deleted:[5]
M, URS PROVID	DERS:					Deleted: L
1. Evaluation of	of URS Are the processes being	What are the backgrounds of the URS	All Charter questions suggested by a	From URS Document Sub-Team:		
providers ar	nd adopted by Providers of URS	providers and what are their	commentator on the Preliminary Issue	Two sources of data for Section L		
their respec	services fair and reasonable?	preparations? Should the URS be	Report	 URS Documents Sub Team to review 	4	Formatted: List Paragraph, Bulleted + Level: 2 + Aligned
processes	See	doing something similar to the UDRP?		Provider, Registrar, and ICANN		at: 0.75" + Indent at: 1"
(including tr	raining http://newgtlds.icann.org/en			websites to see what information is		
of panelists	/applicants/urs/rules-	Suggested additional questions on 10		provided today		Formatted: Font:+Theme Body (Calibri), 11 pt
	28jun13-en.pdf, Section 7.	Jan 2018 WG call:				
_					9	

Are the Providers'
procedures fair and equitable
for all stakeholders and
participants?

What changes need to be made to ensure that procedures adopted by Providers are consistent with the ICANN policies and are fair and balanced?

Are Providers exceeding the scope of their authority in any of the procedures they are adopting?

What remedies exist, or should exist, to allow questions about new policies by the Providers offering URS services, and how can they be expeditiously and fairly created?

Is ICANN reaching out properly and sufficiently to the multi-stakeholder community when such procedures are being evaluated by ICANN at the Providers' request? Is this an open and transparent process?

Are the Providers consulting with all stakeholders and participants in the

"What is the oversight, if any, of the URS providers? Who are the panelists accountable to? Who has oversight on the panelists?"

<u>Suggested edits 30 and 31 January and</u> discussed on 01 February:

- Have the accredited URS providers administered this RPM in a manner that is consistent with the applicable Procedure, Rules, and MOU?
- Has ICANN engaged in any active oversight of URS providers to ensure MOU compliance; and has it received any complaints about URS administration and, if so, how has it dealt with them?
- Have URS decisions been limited to cases meeting the "clear and convincing evidence" standard, and been properly explained? (Note: This will require a qualitative review of a statistically significant percentage of URS decisions.)
- As ICANN staff has developed data indicating that a small percentage of URS decisions have been appealed, what has been the result of such appeals? (Note: The Charter already contains the question, "How can the appeals process of the URS be expanded and improved?", and we believe

 From Providers - seek feedback as to whether and how evaluations of Providers and their processes should be conducted Deleted: Qualitative assessment f

Deleted: of training for Examiners -

[6]

Comment [Office1]: Per Susan Payne: I propose that bullet 3 be amended, including the deletion of the Co-Chairs Note, to read: "How have the URS providers ensured that the "clear and convincing evidence" standard has been applied?" See: Susan's email on 17 Jan 2018 at: http://mm.icann.org/pipermail/gnso-rpm-wg/2018-January/002699.html

Comment [MOU2]: -- Instead, some alternative questions can be asked:

- •What instructions have the URS providers given to the panelists?
- •What did the URS providers advise the panelists?
- •Does the URS providers have minimal standards for panelists for decision making?
- •Have the minimal standards been met?

- •What are the URS providers' procedures? Have the URS providers done their work?
- •How have the URS providers ensured that the "clear and convincing evidence" standard has been applied?
- •How do the URS providers police the existing rules for the panelists?
- •What does "clear and convincing evidence" mean?

	evaluation, adoption and review of these new procedures?	that addressing that question requires an understanding of how the appeals process has actually operated to date.)	
N. ALTERNATIVE PROCE	SSES:		
1. Possible		A more general question is whether	From URS Document Sub-Team:
alternative(s) to		there should be some kind of	 None; likely more a policy question
the URS, e.g.		alternative to the URS – such as a	
summary		summary procedure in the UDRP?	
procedure in the			
UDRP		Suggested topic on 10 Jan 2018 WG	
		call:	
		Mediation.	

OTHER GENERAL CHARTER QUESTIONS:

- Do the RPMs adequately address issues of registrant protection (such as freedom of expression and fair use)?
- Will, and if so to what extent, changes to one RPM will need to be offset by concomitant changes to the others?
- Do the RPMs collectively fulfil the objectives for their creation... In other words, have all the RPMs, in the aggregate, been sufficient to meet their objectives or do new or additional mechanisms, or changes to existing RPMs, need to be developed?
- Should any of the New gTLD Program RPMs (such as the URS), like the UDRP, be Consensus Policies applicable to all gTLDs, and if so what are the transitional issues that would have to be dealt with as a consequence?
- Are recent and strong ICANN work seeking to understand and incorporate Human Rights into the policy considerations of ICANN relevant to the UDRP or any of the RPMs?

PART THREE: CO-CHAIRS' STATEMENT ON URS REVIEW

November 30, 2017

RPM Working Group Co-Chairs' Joint Statement Regarding URS Review

The Co-Chairs have reviewed the general and specific WG Charter questions for the URS and note that among them are several overarching inquiries:

- Do the RPMs collectively fulfil the objectives for their creation, namely "to provide trademark holders with either preventative or curative protections against cybersquatting and other abusive uses of their legally-recognized trademarks? In other words, have all the RPMs, in the aggregate, been sufficient to meet their objectives or do new or additional mechanisms, or changes to existing RPMs, need to be developed?", and
- "Should any of the New gTLD Program RPMs (such as the URS), like the UDRP, be Consensus Policies applicable to all gTLDs, and if so what are the transitional issues that would have to be dealt with as a consequence?"

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These are among the major questions to be dealt with toward the conclusion of Phase One of our work. The Objectives and Goals portion of the Charter also states, "the PDP Working Group is expected to consider, at the appropriate stage of its work, the overarching issue as to whether or not all the RPMs collectively fulfill the purposes for which they were created, or whether additional policy recommendations are needed, including to clarify and unify the policy goals".

We also note that the Charter's URS-specific questions deal with discrete features of this RPM – such as post-default registrant reply; the clear and convincing evidentiary standard; potential treatment of "repeat offenders" and abusive complainants; potential remedies in addition to suspension; use of expanded defenses; etc.

Finally, Additional Charter questions raise such general questions as "Are the processes being adopted by Providers of UDRP, URS, and TMCH services fair and reasonable?", and "Are Providers exceeding the scope of their authority in any of the procedures they are adopting?" But such general questions do not specifically address whether the three accredited URS providers are acting in compliance with the URS Procedure² and Rules³, and with the Memo of Understanding⁴ (MOU) entered into between ICANN and the three providers, as well as whether ICANN has undertaken any contractual compliance efforts to assure adherence to the MOU.

Whether the providers are acting in accordance with the relevant URS requirements will be an important factor to be considered when we deal with the overarching Consensus Policy question. It will also help ensure that our discussion of other URS questions is data and fact focused, and fully informed regarding the basic elements of this RPM. And such a review would be consistent with our prior work on the TMCH, in which we reviewed the criteria for marks eligible for registration in order to assure that Deloitte and IBM were administering the TMCH in a manner that adhered to those standards.

The Co-Chairs therefore propose, for WG review and discussion, that in addition to or as focused substitutes for the above and other relevant Charter questions -- however they are reconciled or reframed by the WG -- we should address these specific questions:

Again, the Co-Chairs believe that this proposed review of the administration of the URS by the accredited providers, to assure compliance with the existing rules, procedures, and MOU obligations, is both consistent with our prior review of the TMCH and is of fundamental importance for addressing the question of whether this RPM should be made available for complaints regarding domains at legacy gTLDs through adoption as Consensus Policy.

And, finally, as it will be some time before we have received and analyzed the survey questions regarding Sunrise Registrations and Trademark Claims Notices, we believe the proposed questions can be addressed without any further extension of our current timeline.

We look forward to discussing these proposed questions with WG members.

Document prepared by RPM Working Group Co-Chairs: Phil Corwin, J. Scott Evans, Kathy Kleiman

Comment [MOU3]: At 01 February meeting WG members suggested removing "or as focused substitutes for"

https://newgtlds.icann.org/en/applicants/urs/procedure-01mar13-en.pdf

https://newgtlds.icann.org/en/applicants/urs/rules-04mar13-en.pdf

⁴ https://www.icann.org/en/system/files/files/naf-urs-20feb13-en.pdf (NAF version)

Three sources of Data for Section D & E

Qualitative experiences from Practitioners on how they though standard of proof was applied (wasn't clear agreement on this)

Review 58 cases against URS Procedures 5.7 and 5.8 (bad faith vs. use) to determine how Respondent prevailed against the standard of proof and if not one of the seven identified, what proof was used

Possible recommendation – develop an examination guide for Examiners to understand distinctions between easy vs. hard cases

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New topics under Remedies: "Review of implementation" and "Implementation of current remedies"

New questions under Scope of remedies: "Are the intended remedies are being implemented properly?"

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FORUM provides ICANN w/ reports of language use to ICANN; need to investigate method and repository of data

Qualitative assessment f

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Qualitative assessment from Providers on how an abuse finding can be determined

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Are the Providers training both the Complainants and the Respondents, and their communities and representatives, fairly and equally in these new procedures?

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of training for Examiners

Collaborate with Provider Sub-Team to further explore options for

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Have the accredited URS providers administered this RPM in a manner that is consistent with the applicable Procedure, Rules, and MOU?

Has ICANN engaged in any active oversight of URS providers to ensure MOU compliance; and has it received any complaints about URS administration and, if so, how has it dealt with them? Have URS decisions been limited to cases meeting the "clear and convincing evidence" standard, and been properly explained? (Note: This will require a qualitative review of a statistically significant percentage of URS decisions.)[Office1]

As ICANN staff has developed data indicating that a small percentage of URS decisions have been appealed, what has been the result of such appeals? (Note: The Charter already contains the question, "How can the appeals process of the URS be expanded and improved?", and we believe that addressing that question requires an understanding of how the appeals process has actually operated to date.)