## IANA: 3 Years since the Transition

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## **PTI** | An ICANN Affiliate



**MONTRÉAL** 2–7 November 2019



- From 2000 until 2016, ICANN performed the IANA functions under a contract with the US Government
  - Prior to ICANN, IANA functions were activities under other US Government programs
- The **IANA stewardship transition** ended that contractual oversight role and replaced it with a model where the ICANN community oversees the functions
- The formal model the community designed creates a new non-profit that operates the IANA functions called **Public Technical Identifiers** (PTI), a backronym for *post-transition IANA*.

12am 1 October 2016 The IANA contract ends



- What has changed?
- What stays the same?
- This is a review of the IANA functions, how they work and the ultimate impact of the transition

- The record keeper for the unique names and numbers used by Internet technologies to interoperate
- The IANA functions pre-date ICANN. In 1998, ICANN was established to be the home of the IANA functions
- The unique identifiers include protocol parameters, Internet numbers and domain names
- The IANA team maintains these records according to policies adopted by Internet names, numbers and protocol standards communities



Jon Postel (L) started the IANA; with Steve Crocker and Vint Cerf (R)



- Coordinating the Internet unique identifier systems is needed to ensure the Internet interoperates globally
- If Internet-connected devices do not use the same system of identifiers and numbers to talk to one another, the system will not interoperate (i.e. speak a common language)
- The authoritative registries are used by vendors, service providers, businesses, application developers and others to innovate and expand the use of the Internet



#### The core IANA functions areas

## Protocol Parameters

## Number Resources

# Domain Names

## Protocol Parameters

## Number Resources

# Domain Names



- Protocol Parameters are used everywhere and are directly issued by IANA. Rules differ for the qualifying criteria for each type. Applications are evaluated by IANA according to the set criteria.
- Most protocol parameters' visibility is limited to software implementors (i.e. inside software code).





- The Internet Engineering Task Force (IETF) develops the Internet standards that define protocol parameter systems. These documents include guidance on unique identifiers that IANA most implement, referred to as "IANA Considerations":
  - Instructions on the creation of a unique registry for protocol parameters
  - Registration policy
  - Initial registrations and reserved values





 There are thousands of protocol parameter registries spanning many different technologies





- IANA role includes:
  - Maintaining and publishing registry data
  - Receiving and evaluating requests to create new registries and to add new values to registries
  - Providing advice on upcoming standards efforts on how it would be implemented as part of the IANA functions

## Protocol Parameters

## Number Resources

Domain Names



**Number Resources** are specialized forms of protocol parameters:

- IP Addresses: unique identifiers for devices on the Internet
- Autonomous System (AS) numbers: unique identifiers that group networks on the Internet

	_
Unique Identifiers	
Internet Protocol	
IPv4 Addresses	)
IPv6 Addresses	)
IP Header Flags	
:	
Border Gateway Protocol	
AS Numbers	)
Path Attributes	
:	



- Number Resources are predominantly hierarchically delegated through five Regional Internet Registries
  - RIRs in turn delegate them to ISPs and network operators in their region
  - Some specialized allocations are made directly by IANA (e.g. multicast)
- Deterministic decision making is used. Recently we launched an RIR Dashboard to show calculations against eligibility requirements



## Protocol Parameters

## Number Resources

# Domain Names



- Most notable IANA function is managing the DNS root zone, which defines top-level domains
- Like number resources, the domain name space is hierarchically delegated, with IANA responsible for the upper-most level of allocations





- The IANA tasks include:
  - Receiving and evaluating root zone changes requests against policies and operational requirements:
    - Assignment and transfer of TLDs
    - Routine maintenance of name servers and other technical elements
    - Points of Contact
  - Transmitting vetted changes for implementation in the root zone and root servers
  - Operating the .INT domain for intergovernmental treaty organizations
  - IDN table/LGR repository maintenance



- Managing the trust anchor for the DNS (the "Root Zone Key Signing Key")
  - Using the key happens in public "key signing" ceremonies", involving trusted community representatives and other oversight.
  - Includes managing the lifecycle of the key, including when it is replaced (a "rollover")



#### **Root KSK Ceremony 34**

This DNSSEC key signing ceremony is planned for 15 August 2018, 2000 UTC

Location	Root Zone Key Management Facility West El Segundo, California, USA
Ceremony Start	2018-08-15 20:00:00 UTC Wednesday 15 August 2018, 1 p.m. (local time at facility)
Objectives	Sign the ZSK for 2018Q4

#### Observing the ceremony

The key signing ceremony is a public event, and you are welcome to observe. Due to space only a small number of persons are able to participate as observers at a ceremony in person broadcast ceremonies as they happen, and will provide recordings after the ceremony is co Prior to observing a ceremony, we recommend you review the ceremony materials (i.e. the in advance.

the arranged in advar



- Together, protocol parameters, number resources and domain names comprise the IANA functions
- These divisions also represent the three different accountability mechanisms for these functions



#### **Public Technical Identifiers**

- Performs the IANA functions
- Hires the IANA staff
- Is a non-profit organization created in 2016
- ICANN is its sole member (i.e. affiliate of ICANN)

## Protocol arameters

PTI

er ces Domain Names

#### **IANA Staff**



Alan Akahoshi PRODUCT MGMT



Shaunte Anderson AUDIT



Amanda Baber REQUEST SPECIALIST



Michelle Cotton

IETF RELATIONS



Kim Davies PRESIDENT



Aaron Foley CRYPTOGRAPHY



Selina Harrington REQUEST SPECIALIST



Marilia Hirano EXCELLENCE & AUDIT



EXECUTIVE ASSISTANT



Ali Mohammadi SOFTWARE



CRYPTOGRAPHY



Software



George Sarkisyan REQUEST SPECIALIST



SERVICE DELIVERY



Sabrina Tanamal REQUEST SPECIALIST

**PTI** | An ICANN Affiliate



#### **Public Technical Identifiers**

 Five-member board of directors including 2 Nomcom appointees



#### **PTI Board**



Lise Fuhr CHAIR NOMCOM APPTEE



Wei Wang NOMCOM APPTEE



Kim Davies PTI PRESIDENT



David Conrad ICANN CTO



#### **ICANN**

- Responsible for the IANA functions
- Contracts PTI to perform the IANA functions
- Oversees PTI's performance
- Provides shared and dedicated resources (Legal, IT, HR, Finance and many others)
- Provides all funding to PTI
- Operates additional accountability mechanisms such as Customer Standing Committee, IANA Naming Function Reviews

## Accountability and Performance

Naela Sarras

## Accountability



### **Performance Reporting**

• Monthly reporting for each of the three areas



## **Performance Reporting**

PTI produces monthly reports on its performance for its three functional areas.

#### iana.org/performance

			Metric		Category		Expected	Actual			
			Manual Lodgment	Time	Routine	Non-Technical)	3d	4.07d 🗆			
Monthly Performance Pene	rt from		Primary cause:	Cla	rification needed	from requestor				- Devi	-
wonting renormance kepo			Analysis/Comm	ients: Rec	ouest started with	an inquiry on how to make	changes in the IA	NA root zone		g Peri	oa
Public Technical Identifie						ver, no change reques	t was included in t	he initial			
r abite rectificat facilitie	2 Monthly Pa	rformance Report from Public Technical k	centifiers (PTI) to the Custome	er Standing Com	mittee (CSC)	ave changed. Staff exc	plained the proced	ure to lodge a			
Customer Standing Comr						SC has previously reco	ommended not inc	duding			
customer standing com						A. This request is on t	he list of items to a	address in the			
February 2017						nevise the calculation	or manual locgine	and dame to			
Pedruary 2017	Summary of Perfo	rmance									
	-					Transfor	24	2 204 D		pt of chang	e rei
	Metric	Category	Expected	Actual	Detail	W TTOWNSHE!	30	3.300 H			
	Submission					requestor					
	Acceptance Recognition	Routine (Technical)	≤50s (95.0%)	✓ 1.728	p5	a the template form a	nd required staff t	o lodge it in			
	Acceptance Recognition	Routine (Non-Technical)	s50s (95.0%)	× 2.34s	p5	a clannication was n tation right away but t	be wait time to rec	requestor.		CCTLD Crinit	ion/Tra
	Acceptance Recognition	gTLD Creation/Transfer	≤50s (95.0%)	✓ 1.44s	p6	weekend. The CSC has	s previously recom	mended not			
	Acceptance Recognition	ccTLD Creation/Transfer	≤50s (95.0%)	< 0.72s	p6	in this SLA. This requ	est is on the list of	items to			
	Acceptance Recognition	Other Changes	≤50s (95.0%)	✓ 1.95s	p6	illection tool to revise	the calculation of r	manual			
	Manual Lodgment Time	Routine (Technical)	≤3d (95.0%)	× 0.92d	p7	for clarification time.					
	Manual Lodgment Time	Routine (Non-Technical)	≤3d (95.0%)	× 4.07d	p7						
	Manual Lodgment Time	gTLD Creation/Transfer	≤3d (95.0%)	< _	p8	n/Transfer	60d	93.32d II			
	Manual Lodgment Time	ccTLD Creation/Transfer	≤3d (95.0%)	× 3.38d	p8						
	Manual Lodgment Time	Other Changes	≤3d (95.0%)	< _	p8	elegation request lode	eed in April 2016. A	A COTLD			
	Technical Checks					es extensive amount o	of communications	with the			
	Technical Check (First)	Routine (Technical)	≤50m (95.0%)	√ 6.89m	p9	request is not fully de	ocumented when I	t is first			
	Technical Check (First)	gTLD Creation/Transfer	<50m (95.0%)	≤ 4.1m	p9	that contributed to in the IANA Stewardship t	transition impacted	d the crTLD			
	Technical Check (First)	ccTLD Creation/Transfer	≤50m (95.0%)	✓ 2.6m	p10	ss, specifically the role	of the ICANN Boa	rd going			
	Technical Check (First)	Other Changes	≤50m (95.0%)	× -	p10						
	Technical Check (Retest)	Routine (Technical)	<3m (95.0%)	× 2.1m	p11						
	Technical Check (Retest)	gTLD Creation/Transfer	≤3m (95.0%)	× _	p11						
	Technical Check (Retest)	ccTLD Creation/Transfer	≤3m (95.0%)	× -	p12						
	Technical Check (Retest)	Other Changes	≤3m (95.0%)	×	p12						
	Technical Check (Supplemental)	Routine (Technical)	≤1m (95.0%)	<ul><li>✓ 0.61m</li></ul>	p13						
	Technical Check (Supplemental)	gTLD Creation/Transfer	≤5m (95.0%)	<ul> <li>✓ 0.28m</li> </ul>	p13						
	Technical Check (Supplemental)	ccTLD Creation/Transfer	≤5m (95.0%)	√ 0.29m	p13						
	Technical Check (Supplemental)	Other Changes	<5m (95.0%)	× _	p13					d'	
	Contact Confirmations									AL AL	
	Email Dispatch	Routine (Technical)	≤50000ms (95.0%)	<1ms	p14						
Summary of Performance	Email Dispatch	Routine (Non-Technical)	s60000ms (95.0%)	🗹 1ms 👘	p14						
Exceptions and Narrative	Email Dispatch	gTLD Creation/Transfer	≤50000ms (95.0%)	✓ 1ms	p15						
Detailed Performance	Email Dispatch	ccTLD Creation/Transfer	≤60000ms (95.0%)	🗹 Oms	p15						
Definitions.	Email Dispatch	Other Changes	≤60000ms (95.0%)	✓ 1ms	p15					2016-12	20
	Recognition of Confirmation	Routine (Technical)	s60000ms (95.0%)	🗹 Oms	p16					1.56s	1.
	Recognition of Confirmation	Routine (Non-Technical)	≤50000ms (95.0%)	< 0.4ms	p16					60s	60
	Recognition of Confirmation	gTLD Creation/Transfer	≤60000ms (95.0%)	🗹 Oms	p17					95.0%	0
	Recognition of Confirmation	ccTLD Creation/Transfer	s60000ms (95.0%)	< Oms	p17					95.0%	93
	Recognition of Confirmation	Other Changes	s60000ms (95.0%)	✓ tms	p17					154	3
	Staff Processing									0.785	0.
	Validation and Reviews	Routine (Technical)	<5d (90.0%)	✓ 3.43d	p18					0.495	0.
	Validation and Reviews	Routine (Non-Technical)	≤5d (90.0%)	< 4.02d	p18					1.97s	1.
	Validation and Reviews	gTLD Creation/Transfer	≤10d (90.0%)	√ 1.03d	p19					0.66s	0.
	Validation and Reviews	ocTLD Creation/Transfer	≤50d (100.0%)	× 93.32d	p19					0.325	0
	Validation and Reviews	Other Changes	s0d	√ 6.8d	p19	_					
	Third Party Approval	ccTLD Creation/Transfer	≤50d	~ 14.29d	p20						
	Implementation					(Non-Technical)	2016-09	2016-10	2016-11	2016-12	2
	Root Zone Publication	Routine (Technical)	≤72h (99.0%)	~ 33.08h	p21	ance Time	1.95	2.35	1.65s	2.435	-
	Root Zone Publication	gTLD Creation/Transfer	≤72h (99.0%)	× 18.31h	p21	w Threshold	60x	60=	60e	60s	
	Root Zone Publication	ocTLD Creation/Transfer	≤72h (99.0%)	< 17.07h	pZ2	ald Dessentils	005	005	05.0%	005	
	Root Zone Publication	Other Changes	≤72h (99.0%)	1-	p22	ula Percentile	95.0%	95.0%	95.0%	95.0%	5
	Notification of Completion	Routine (Technical)	s60s (95.0%)	✓ 0.36s	p23	ance Count	24	16	31	16	1
						ime	1.32s	1.66s	1.27s	1.61s	1

**Exceptions and Narrative for Reporting Period** 



#### sle-dashboard.iana.org



- Each three functions has service level expectations defined and reported against
  - Reports against KPIs to the IETF for protocol parameters
  - Around 70 measurement categories to the Customer Standing Committee for naming functions
  - Performance reporting to the numbering community for IP address and AS number allocations
- These figures are reviewed through various processes
  - Monthly Customer Standing Committee meetings, plus IANA Naming Function Reviews
  - Regular meetings and dialogue with IETF leadership
  - Reports to RIRs and an annual IANA Review Committee process



 SLAs are defined through an annual amendment to an MOU between ICANN and the IETF



KPIs Met refers to the percentage of KPIs that met their performance target for the period. Satisfactory means the KPIs were met to the level required by the IETF MOU



 SLAs are amended and overseen by the Customer Standing Committee



SLAs Met refers to the percentage of SLA categories that met their performance target for the period. Satisfactory means the CSC rated performance Satisfactory or higher for the period.



• SLAs are defined by the contract between ICANN and the five RIRs



SLAs Met refers to the percentage of SLA categories that met their performance target for the period.

### **Continuous Improvement**

Marilia Hirano

- Audit processes
- Monitoring customer satisfaction
- Business Excellence
- Strategic and Operational planning

### **Information Security Audit Programs**

- The system controls used for delivering the IANA functions are independently audited, with controls a big part of the team's culture.
- These audits help us constantly monitor and improve our systems.



#### Root Zone KSK

Since 2010, issued without exception annually. Audits the security controls that govern the Root Zone Key Singing Key.



#### **Registry assignment & maintenance systems**

Since 2013. Covers the systems we use to process change requests, covering all three areas. Provides detailed assessment provided to our community partners.

#### https://iana.org/audits

#### **Annual Survey**

- Administered by a third party vendor since 2013
- Refined approach in 2019 to focus on engagement
  - Response Rate: 3%
  - Overall Satisfaction: 3.6 (1-5 scale)
- Detailed report to be published in December



#### "How did we do?"

- Launched this year
- Survey sent to customer after request is resolved
- Feedback addressed or escalated within days
- Average monthly satisfaction rate: 86%
- Average monthly response rate: 36%
- Improvements:
  - Distinguish dissatisfaction with policy versus service
  - Tools still being enhanced

How was your recent IANA service experience regarding .fk?	
IANA Services <noreply-45900088aa66416ba9fa085fb6874313@ia Seman Said; Monday, October 15, 2018 at 3:39 PM Show Details</noreply-45900088aa66416ba9fa085fb6874313@ia 	na.org>
Dear Colleague, We'd like to hear about how your recent request was handled by the L team. Please take a single question survey to provide us your valuable On 5 October 2018, you submitted a change request for the .fk top-lev How do you rate your experience?	Thank you! Your quick feedback will help us identify areas for improvem comment and ask us to contact you, we'll be in touch soon t your issue and try to make things right. Provide any additional comment (optional)
I had a good experience I had problems	Please contact me to discuss my experience further

#### **Customer Satisfaction in recent months**



	2019-Jul	2019-Aug	2019-Sep
+ Satisfaction Rate (all)	83.3%	78.4%	87.0%
+ Satisfaction Rate (domain)	100.0%	85.7%	94.7%
+ Satisfaction Rate (protocol)	70.6%	76.5%	81.8%
+ Satisfaction Rate (number)	0%	0%	0%

- We are constantly working on ways to improve our service
- We have had SLAs with the community since 2007.
- We've been implementing business excellence and quality management since 2009, achieving certification in 2013 in the EFQM model.
   https://www.iana.org/about/excellence
- We've conducted annual customer surveys since 2012
- We develop systems and tools to support our work:
  - ticketing systems
  - Root Zone Management System
  - automation
  - a new Protocol Parameter Management System





## **Prioritization and Planning**

**Kim Davies** 

- PTI's Bylaws call for PTI to have its own strategic plan
- For its first three years, the transition proposal has served as the interim strategy
- The PTI Board is now leading an effort to develop a PTI strategy
- Key objective areas identified
  - Continued focus on customer needs
  - Maintaining culture of operational excellence
  - Maintain trust and demonstrate value and usability
  - Ongoing focus on meeting evolving security requirements
  - Take steps to align with ICANN processes and annual budget

- Also identified need for a clarified vision statement
- Key milestones
  - Publish draft for public comment: March 2020
  - Aiming to be effective July 2020

- A PTI Budget and IANA Budget are developed prior to the ICANN Budget each year
  - PTI budget represents the costs of delivering the IANA functions
  - IANA budget is those costs, plus the costs of enabling the IANA functions (such as oversight, contract management, community reviews, etc.)
  - Draft is due 9 months prior to the start of the fiscal year
- The PTI and IANA budgets are currently in public comment
  - Based on priorities discussion held with stakeholder groups in the middle of the year
- This year we are proposing a budget that is roughly consistent with the previous year
- PTI Board will be asked to approve budget at end of the year, and it will be rolled up into ICANN budget process



**Development Projects** 

- Technical projects
  - Tools and System Enhancements by internal DevOps team
  - Shared projects with ICANN E&IT
  - Continuous improvement of key management facilities and key ceremonies by Cryptographic Business Operations
- Operational projects
  - Review and refinement of core business processes such as request processing
  - Implementing outcomes of audits and other reviews
- Strategic projects

- INR Dashboard (recently launched)
- Future KSK Rollover planning
- KMF smart card and safe improvements
- Next-gen Root Zone Management System
- New KSK key management tools
- Design a new authorization model for root zone changes
- RDAP Server for IANA resources
- Improve initial release of HDWD
- TCR Replacements
- .INT Zone Inventory
- Platform upgrades for Reverse DNS

- Registry Workflow System
- Staff tools improvements
- Replan CA configuration
- Website evolution
- KMF monitoring/dashboard
- Improve ccTLD transfer process
- Strategic Plan Development
- Next-gen protocol parameter reporting
- Enhance internal QA review process
- Root Zone download service
- Improve Root Server Operator request
   process

- The first KSK rollover project concluded in August 2019 with the final destruction of the original KSK
  - The cut-over to the new KSK happened 11 October 2018
- Widely considered successful
- We are now proposing a future normalized method of doings these rollovers
  - Regular cadence
  - Increased use as a standby key
  - Tweaks to the process but generally the same approach
- Put for public comment, will implement outcome starting next year



- We continue to make minor updates to our current platform
  - Latest release: RDAP service improvements in July 2019
- Fundamental rewrite of the system ongoing
- Key new features
  - New user model, including 2FA and other improvements
  - Separate the technical check component
  - Better support for bulk updates through API functionality
  - Refreshed UI with better mobile support



### **Authorization Model**

- Design a modern, flexible mechanism for approving root zone changes
- Allow for custom configurations that meets most needs expressed by current customers
- Change consent mechanism for "shared glue"
  - No longer require each impacted party to explicitly consent
  - Require normal consent, provide a brief opt-out period before proceeding



- Trusted Community Representatives are an essential part of the Key Signing Ceremonies
  - Sometimes popularized as the "seven key-holders"
- Most TCRs have served since 2010 and anticipated increasing need to replace existing volunteers
- New evergreen process was launched
  - Over a 100 community members submitted an SOI
- Selection criteria seeks diversity in geography, culture, skills, experience, along with reputation and standing in the community
- First selections under new process recently made



- Developing a comprehensive system that can support our ~3,000 protocol parameter registries
  - Take learnings from the IETF Datatracker and RZMS
- Early work has focussed on normalization
  - No common standards for registries until now
  - Massive data harmonization effort and inventory
- Now all registry data is normalized, building the UI and workflow components
- Aim: To launch Private Enterprise Numbers as the premier registry on this platform next year
  - Highest volume registry
  - Low complexity
  - Can retire an ancient system

Post-Transition What has changed? What stays the same?

- More direct accountability to the community
- Streamlined processing of root zone change requests, that no longer require additional authorization steps to be implemented
- SLAs across all three areas of operation, mutually agreed with those communities
- A separate legal entity, with separately defined budget, Board, and other governance mechanisms
- More public accounting for performance with transparent monthly, and in some times real-time, reporting
- IANA staff now employed by PTI rather than ICANN

- The same staff team in the same office is still providing the same functions to the same customers
- Continue to work closely with colleagues in other ICANN departments (e.g. GSE)
- No adverse changes to core request processing and customer experience
- The scope of the IANA functions remains unchanged

- The IANA functions continue to be provided dependably to the community.
- The transition process has tailored many aspects of governance and accountability to be a greater fit for the community
- IANA rates high levels of satisfaction and high levels of adherence to the SLAs defined by the community

# Thank you!

Website	iana.org
Service level reporting	iana.org/performance
Functional areas	iana.org/protocols iana.org/numbers iana.org/domains
More background	iana.org/about
PTI website	pti.icann.org